

Message Text

CONFIDENTIAL

PAGE 01 USUN N 00187 01 OF 03 210644Z
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
-----097546 210647Z /11

O 210506Z JAN 78
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 9156
AMEMBASSY ANKARA NIACT IMMEDIATE
AMEMBASSY DAR ES SALAAM NIACT IMMEDIATE
AMEMBASSY LUSAKA NIACT IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE
AMCONSUL CAPE TOWN NIACT IMMEDIATE
INFO AMEMBASSY BONN IMMEDIATE
AMEMBASSY COPENHAGEN
AMEMBASSY GABORONE
AMEMBASSY HELSINKI
AMEMBASSY LAGOS
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY MAPUTO
AMEMBASSY OSLO
AMEMBASSY OTTAWA IMMEDIATE
AMEMBASSY PARIS IMMEDIATE
AMEMBASSY REYKJAVIK
AMEMBASSY STOCKHOLM

C O N F I D E N T I A L SECTION 1 OF 3 USUN 0187

EXDIS

FOR EMBASSY CAPE TOWN

ANKARA FOR SPIEGEL WITH SECRETARY'S PARTY

E.O. 11652: GDS
TAGS: PORG, SF, WA
SUBJECT: NAMIBIA: PROXIMITY TALKS AT FOREIGN MINISTER LEVEL

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 00187 01 OF 03 210644Z

REF: (A) USUN 182; (B) USUN 166;

1. DURING CONTACT GROUP MEETING PM JANUARY 20, FRENCH
INFORMED GROUP THAT PARIS HAD RELUCTANTLY APPROVED THE
CONCEPT OF PROXIMITY TALKS AT FOREIGN MINISTER LEVEL,
DESCRIBED REFS A AND B. FRENCH, HOWEVER, EXPRESSED
FIRM BELIEF THAT MINISTERIAL LEVEL TALKS SHOULD BE

PRECEDED BY TALKS AT SENIOR OFFICIAL (CONTACT GROUP) LEVEL. FRENCH FELT THAT SUCH TALKS WERE NECESSARY TO PREPARE THE WAY FOR THE MINISTERIAL TALKS BUT READILY AGREED WITH REST OF GROUP THAT THE MINISTERIAL LEVEL TALKS SHOULD NOT REPEAT NOT BE CONTINGENT ON THE OUT-COME OF THE PREPARATORY TALKS. FRENCH LATER AGREED WITH REST OF GROUP THAT PREPARATORY TALKS SHOULD SERVE SOLELY AS ANY OPPORTUNITY: (A) FOR ANY NECESSARY CLARIFICATION OF THE WESTERN FIVE PROPOSALS FOR A SETTLEMENT; AND (B) FOR THE COMPLETION OF ADMINISTRATIVE ARRANGEMENTS FOR THE MINISTERIAL LEVEL TALKS. AS ENVISIONED, PREPARATORY TALKS WOULD INVOLVE SEPARATE MEETINGS OF THE CONTACT GROUP WITH SENIOR OFFICIALS OF SOUTH AFRICA (PRESUMABLY, FOURIE) AND SWAPO. THUS THE OVERALL CONCEPT OF PROXIMITY TALKS AT FOREIGN MINISTER LEVEL, INCLUDING PREPARATORY TALKS, HAS BEEN APPROVED BY ALL FIVE GOVERNMENTS.

2. GROUP THEN TURNED ITS ATTENTION TO THE TIMING OF THE TALKS. AS REPORTED REF A, CANADA, FRG, AND UK HAD EARLIER EXPRESSED A PREFERENCE FOR THE DATES OF FEBRUARY 10 AND 11 FOR THE MINISTERIAL LEVEL TALKS. DURING TODAY'S MEETING, FRENCH ALSO ACCEPTED THOSE DATES. USUN STATED THAT IT WAS AS YET UNABLE TO CONFIRM THE ACCEPTABILITY OF THOSE DATES FOR SECRETARY VANCE. GROUP, THEREFORE, AGREED THAT WESTERN FIVE EMBASSIES
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USUN N 00187 01 OF 03 210644Z

IN CAPE TOWN SHOULD BE POSITIONED TO SET SCENARIO (PARA 3) IN MOTION, AS SOON AS US APPROVAL OF DATES (FEB. 10 AND 11) IS RECEIVED. GROUP ALSO AGREED THAT, ASSUMING DATES OF FEBRUARY 10 AND 11 ARE APPROVED, THE PREPARATORY TALKS WOULD BE SCHEDULED TO BE HELD IN NEW YORK ON FEBRUARY 8 AND 9. DRAFT COMMUNIQUE FOR USE IN DEMARCHE TO SOUTH AFRICAN FOREIGN MINISTER BOTHA HAS BEEN REVISED TO INCORPORATE PREPARATORY TALKS AND PROPOSED DATES. REVISED TEXT OF COMMUNIQUE IS CONTAINED PARA EIGHT.

3. SCENARIO, AS ACCEPTED BY FIVE, IS AS FOLLOWS:

(A) ASSUMING THAT SECRETARY VANCE APPROVES DATES OF FEBRUARY 10 AND 11, CABLE WILL BE SENT FROM THE SECRETARY (NOW IN ANKARA) TO EMBASSY CAPE TOWN EXPRESSING APPROVAL.
(B) WESTERN FIVE AMBASSADORS IN CAPE TOWN THEN IMMEDIATELY TO FOREIGN MINISTER BOTHA IN PERSON PRESENTING COMMUNIQUE (CONTAINED PARA EIGHT) IN WRITING.
(C) ONCE DEMARCHE IS MADE, EMBASSY CAPE TOWN WILL NOTIFY USUN, DAR, AND LUSAKA TO THAT EFFECT.
(D) THE FOLLOWING ACTIONS WILL THEN OCCUR AS SOON AS POSSIBLE: (1) USUN AND WESTERN FIVE AMBASSADORS IN LUSAKA WILL NOTIFY SWAPO OFFICIALS OF NEW PROPOSAL FOR

PROXIMITY TALKS, USUN TALKING POINTS (TO BE MADE ORALLY ONLY) BEING SENT SEPTTEL; (2) WESTERN FIVE AMBASSADORS IN DAR AND LUSAKA WILL MAKE DEMARCHES TO PRESIDENTS NYERERE AND KAUNDA, USING TALKING POINTS (TO BE MADE ORALLY ONLY) CONTAINED IN ANOTHER SEPTTEL. (WESTERN FIVE AMBASSADORS IN DAR, CAPE TOWN, AND LUSAKA SHOULD ARRANGE AMONGST THEMSELVES THE MANNER IN WHICH THESE DEMARCHES WILL BE CARRIED OUT.)

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 USUN N 00187 02 OF 03 210706Z
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
-----097934 210710Z /21

O 210506Z JAN 78
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 9157
AMEMBASSY ANKARA NIACT IMMEDIATE
AMEMBASSY DAR ES SALAAM NIACT IMMEDIATE
AMEMBASSY LUSAKA NIACT IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE
AMCONSUL CAPE TOWN NIACT IMMEDIATE
INFO AMEMBASSY BONN IMMEDIATE
AMEMBASSY COPENHAGEN
AMEMBASSY GABORONE
AMEMBASSY HELSINKI
AMEMBASSY LAGOS
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY MAPUTO
AMEMBASSY OSLO
AMEMBASSY OTTAWA IMMEDIATE
AMEMBASSY PARIS IMMEDIATE
AMEMBASSY REYKJAVIK
AMEMBASSY STOCKHOLM

C O N F I D E N T I A L SECTION 2 OF 3 USUN 0187

EXDIS

FOR EMBASSY CAPE TOWN

ANKARA FOR SPIEGEL WITH SECRETARY'S PARTY

(E) FIVE WILL THEN AWAIT RESPONSES FROM THE SOUTH

AFRICANS AND SWAPO.

4. DEPARTMENT CONCURS IN ALL OF ABOVE, INCLUDING ALL
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 00187 02 OF 03 210706Z

TALKING POINTS DISCUSSED.

5. FOR SPIEGEL WITH SECRETARY' PARTY: IF PROPOSED
DATES ARE ACCEPTABLE FOR THE SECRETARY, YOU SHOULD
ADVISE EMBASSY CAPE TOWN REPEAT CAPE TOWN DIRECTLY.
THIS WOULD ENABLE CONTACT GROUP AMBASSADORS TO DELIVER
NOTE TO BOTHA DURING DAY OF JANUARY 21, WHICH WE CON-
SIDER IMPORTANT IN VIEW OF IMPENDING SOUTH AFRICAN
CABINET MEETING AT WHICH NAMIBIA QUESTION TO BE DISCUSSED.
DEPARTMENT CONCURS.

6. FOR DAR, CAPE TOWN, AND LUSAKA: CANADIAN MISSION
TO UN HAS ASKED THAT YOU INFORM YOUR CANADIAN COLLEAGUES
THAT OTTAWA CONCURS IN ALL OF THE ABOVE. (CANADIAN
COMMUNICATIONS SYSTEM SEEMS TO BE EXPERIENCING DIFFI-
CULTIES.)

7. FOR ALL ADDRESSEE PORTS: AT THIS STAGE WE WISH TO
DISCOURAGE PREMATURE CONFIRMATION AND SPECULATION
ABOUT PROSPECTIVE TALKS BEFORE ALL PARTIES HAVE AGREED TO
PARTICIPATE AND DATE IS AGREED UPON. FOR DAR, CAPE TOWN,
AND LUSAKA: YOU SHOULD, THEREFORE, CAUTION SWAPO,
TANZANIANS, ZAMBIANS, AND PARTICULARLY SOUTH AFRICANS
ABOUT THE NEED FOR CONFIDENTIALITY.

8. FOLLOWING IS REVISED TEXT OF COMMUNIQUE FOR DELIVERY
TO FOREIGN MINISTER BOTHA:

QUOTE:

THE GOVERNMENTS OF CANADA, FRANCE, THE FEDERAL
REPUBLIC OF GERMANY, THE UNITED KINGDOM AND THE UNITED
STATES OF AMERICA WISH TO RECALL THEIR PROPOSAL THAT TALKS
BE HELD IN NEW YORK IN ORDER TO ARRIVE AT AN AGREEMENT ON
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USUN N 00187 02 OF 03 210706Z

THE NAMIBIA QUESTION. THE FIVE GOVERNMENTS HAVE CONSIDERED
THE MATTER FURTHER. THEY WISH AGAIN TO STRESS THE IMPORTANCE
OF THE TALKS WHICH THEY ARE SEEKING TO ARRANGE WITH THE
SOUTH AFRICAN GOVERNMENT AND OTHER INTERESTED PARTIES
AND THE OPPORTUNITY WHICH THESE TALKS PROVIDE FOR
ACHIEVING THE INTERNATIONALLY ACCEPTABLE SETTLEMENT TO

WHICH SO MUCH CONSTRUCTIVE EFFORT HAS BEEN DEVOTED OVER
THE PAST MONTHS.

FOR THESE REASONS, THE FOREIGN MINISTERS OF
THE FIVE GOVERNMENTS WOULD THEMSELVES HOPE TO MEET WITH
FORIEGN MINISTER BOTHA IN NEW YORK, AND TO MEET WITH OTHERS
CONCERNED, DURING THE PERIOD FEBRUARY 10 AND 11, IN ORDER
TO JOIN IN A CONCERTED EFFORT TO REACH AGREEMENT ON A
SETTLEMENT. THESE MEETINGS WOULD BE PRECEDED BY MEETINGS
OF SENIOR OFFICIALS IN NEW YORK BEGINNING ON FEBRUARY 8

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 USUN N 00187 03 OF 03 210711Z
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
-----098052 210712Z /21

O 210506Z JAN 78
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 9158
AMEMBASSY ANKARA NIACT IMMEDIATE
AMEMBASSY DAR ES SALAAM NIACT IMMEDIATE
AMEMBASSY LUSAKA NIACT IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE
AMCONSUL CAPE TOWN NIACT IMMEDIATE
INFO AMEMBASSY BONN IMMEDIATE
AMEMBASSY COPENHAGEN
AMEMBASSY GABORONE
AMEMBASSY HELSINKI
AMEMBASSY LAGOS
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY MAPUTO
AMEMBASSY OSLO
AMEMBASSY OTTAWA IMMEDIATE
AMEMBASSY PARIS IMMEDIATE
AMEMBASSY REYKJAVIK
AMEMBASSY STOCKHOLM

C O N F I D E N T I A L SECTION 3 OF 3 USUN 0187

EXDIS

FOR EMBASSY CAPE TOWN

ANKARA FOR SPIEGEL WITH SECRETARY'S PARTY

TO CLARIFY AS NECESSARY ANY ASPECTS OF THE PROPOSALS PUT
FORWARD BY THE FIVE GOVERNMENTS AND TO COMPLETE THE
PREPARATIONS FOR THE MINISTERIAL TALKS. THE FIVE
FOREIGN MINISTERS ARE PERSUADED THAT ALL CONCERNED MUST
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 00187 03 OF 03 210711Z

CONTRIBUTE THEIR BEST EFFORTS TO THE SUCCESS OF THE
ENTERPRISE. ACCORDINGLY, THEIR READINESS TO JOINING IN THE
MEETINGS WOULD BE ON THE UNDERSTANDING THAT SOUTH AFRICA
WILL ABSTAIN FROM ANY UNILATERAL MEASURES WHICH COULD
BE INTERPRETED AS INCONSISTENT WITH THE ACHIEVEMENT OF AN
INTERNATIONALLY ACCEPTABLE SETTLEMENT. IN PARTICULAR,
THE FIVE GOVERNMENTS REQUEST THAT THE SOUTH AFRICAN
GOVERNMENT REFRAIN FROM ANNOUNCING A DATE FOR ELECTIONS
IN NAMIBIA.

THE FIVE GOVERNMENTS LOOK FORWARD TO AN EARLY
AND FAVOURABLE RESPONSE FROM SOUTH AFRICA AND REAFFIRM
THEIR WILLINGNESS TO CONTINUE THEIR EFFORTS TO ACHIEVE
THE SETTLEMENT TO WHICH ALL PARTIES INVOLVED HAVE THUS
FAR CONTRIBUTED SO MUCH.

AS THE FIVE GOVERNMENTS HAVE PREVIOUSLY INDICATED,
IT IS THEIR INTENTION, PRIOR TO THESE TALKS, AND IN
SUFFICIENT TIME FOR THE PARTIES TO PREPARE, TO PROVIDE
COPIES OF THEIR PROPOSALS FOR A SETTLEMENT OF THE NAMIBIA
QUESTION CONSISTENT WITH SECURITY COUNCIL RESOLUTION 385.

UNQUOTE
YOUNG

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MINISTERIAL MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 21 jan 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978USUNN00187
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780032-0366
Format: TEL
From: USUN NEW YORK
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780136/aaaabenc.tel
Line Count: 313
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: fc0925e1-c288-dd11-92da-001cc4696bcc
Office: ACTION SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: 78 USUN NEW YORK 182, 78 USUN NEW YORK 166
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 25 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3734197
Secure: OPEN
Status: NATIVE
Subject: NAMIBIA: PROXIMITY TALKS AT FOREIGN MINISTER LEVEL CONFIDENTIAL CONFIDENTIAL
TAGS: PORG, PDEV, SF, WA
To: STATE ANKARA
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/fc0925e1-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014